

Message Text

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ACTION IO-13

INFO OCT-01 CIAE-00 CU-02 INR-07 NSAE-00 USIA-06 AF-08
ARA-06 EA-07 EUR-12 NEA-10 ISO-00 PA-01 AID-05 IGA-02
OIC-02 SP-02 OMB-01 TRSE-00 IOE-00 ABF-01 /086 W
----- 013354/46

P R 151804Z DEC 76
FM AMEMBASSY PARIS
TO SECSTATE WASHDC PRIORITY 8013
INFO USMISSION USUN
USMISSION GENEVA
AMEMBASSY RABAT

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NESCO/AIDAC

E.O.: 11652: N/A
TAGS: UNESCO, OCON
SUBJECT: UNESCO 19TH GENERAL CONFERENCE: ITEM FOR NEW
WAYS AND MEANS OF MUSTERING ADDITIONAL FINAN-
CIAL RESOURCES FOR UNESCO'S PROGRAMS.

REFERENCE: PARIS 36715

1. AS A RESULT OF A DECISION OF 18TH GENERAL CONFERENCE,
DIRECTOR GENERAL SUBMITTED TO 19TH G.C. A REPORT (DOCU-
MENT 19 C/40) CONTAINING IDEAS FOR NEW SOURCES OF FUN-
DING. U.S. HAD TROUBLE WITH MOST OF THE REPORT, BUT
ESPECIALLY WITH PROPOSALS HAVING TO DO WITH A SYSTEM
OF NATIONAL CONSUMER TAXES TO FINANCE UNESCO
ACTIVITIES AND USING REGULAR BUDGET FUNDS
TO MAKE UP SHORTFALLS IN EXTRA-BUDGETARY FUNDED ACTIVI-
TIES. ALL MAJOR DONORS (EXCEPT SCANDINAVIANS) HAD SIMI-
LAR TROUBLE. ALL DEVELOPING COUNTRIES LIKED THESE PRO-
POSALS, AS DID UNESCO SECRETARIAT, AND ESPECIALLY DI-
RECTOR GENERAL (M'BOW) THE DEPUTY DIRECTOR GENERAL
(FOBES) AND THE ADG AND DEPUTY ADG FOR CPX (NAJMAN AND
KABORE).

2. U.S. TOOK STRONG STAND AGAINST THESE PROPOSALS IN
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EVERY FORUM THEY AROSE, STARTING WITH 100 EXBD IN SEP-

EMBER 1976 AND ENDING WITH 19TH GENERAL CONFERENCE PLENARY. ELMANDJRA OF MOROCCAN DELEGATION, PRESENTLY HEAD OF MOROCCAN UNIVERSITY SYSTEM, (AND FORMER UNESCO ADG FOR PRE-PROGRAMMING) EMERGED AS KEY SPOKESMAN FOR THESE IDEAS. HE AGGRESSIVELY DEFENDED PROPOSALS IN DOCUMENT 19C/40 AND EVEN WENT BEYOND TO ADD IDEAS OF HIS OWN, SUCH AS USING REGULAR BUDGET FUNDS TO FINANCE ADMINISTRATIVE AND OVERHEAD COSTS OF FUNDS-IN-TRUST (F.I.T.) PROJECTS. THESE F.I.T. PROJECTS HAVE ALWAYS REQUIRED DONORS TO PAY OVERHEAD COSTS.

3. U.S. FOUND ITSELF ON EXTREMELY UNBALANCED DRAFTING GROUP WITH ELMANDJRA OF MOROCCO PLUS FIVE LIKE-MINDED DEVELOPING COUNTRY DELEGATES AND U.S.S.R. FINAL DECISION OF DRAFTING GROUP WAS AN AGREEMENT TO DISAGREE. DURING FINAL CONSIDERATION IN PROGRAM COMMISSION III AN EXTREMELY HECTIC SESSION OCCURRED WHICH ALMOST SAW A STRIKE BY ALL DELEGATES WHO REFUSED TO LEAVE THE ROOM AFTER THE CHAIRMAN (BETANCOURT MEJIA FROM COLOMBIA WHO ACTIVELY LOBBIED FOR THESE NEW FUNDING PROPOSALS FROM CHAIR), PREMATURELY GAVELED MEETING TO A CLOSE. THIS SAME SESSION ALSO SAW AN EXTREMELY IRATE DDG FOBES BERATING DELEGATIONS WHO WERE OPPOSING THESE NEW FUNDING IDEAS. ALTHOUGH ELMANDJRA TRIED A SERIES OF PARLIAMENTARY TACTICS TO GET HIS DR LANGUAGE THROUGH, A SEMI-COMPROMISE RESOLUTION WAS FINALLY ADOPTED. U.S.

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AND ALL LARGE DONORS INCLUDING U.S.S.R. ABSTAINED.

4. U.S. WAS ABLE TO GET A BREATHING SPELLFOR MOST IRK-SOME OF PROPOSALS HAVING TO DO WITH (A) USING REGULAR FUNDS TO COVER EXTRA-BUDGETARY PROJECT GAP. (B) STUDYING POSSIBILITIES OF DISARMAMENT LEADING TO INCREASES IN DEVELOPMENT FUNDS AND (C) STUDYING WHAT MEASURE OF SUPPORT MIGHT BE COMMANDED FOR A SYSTEM OF TAXATION TO FINANCE UN SYSTEM.

5. FOR ABOVE THREE IDEAS, D.G. IS CALLED UPON TO CONSULT FIRST WITH MEMBER STATES, THEN WITH EXECUTIVE BOARD, AND THEN TO PREPARE A NEW REPORT FOR 20TH GENERAL CONFERENCE.

6. ELMANDJRA, WITH SECRETARIAT SUPPORT, WAS ABLE TO PARTIALLY BULLDOZE ACROSS HIS IDEA OF USING REGULAR FUNDS FOR OVERHEAD COSTS OF FUNDS-IN-TRUST PROJECTS. FOR THIS, D.G. IS TO EXAMINE POSSIBILITY, IN CONSULTATION WITH EXECUTIVE BOARD, TO ESTABLISH AS OF 1979 A REVOLVING FUND REPLENISHED AS NECESSARY FROM REGULAR BUDGET TO COVER SUCH OVERHEAD COSTS. TRADITIONAL FUNDS-IN-TRUST DONORS, MAINLY SCANDINAVIAN, FRG, HOLLAND AND JAPAN, HAVE HAD NO PROBLEM WITH COVE-

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RING OVERHEAD FOR THEIR PROJECTS. HOWEVER, ELMANDJRA AND SECRETARIAT HAVE THEIR EYE ON NEW ARAB OIL MONEY FOR FUNDS IN TRUST EFFORTS. IT APPEARS THAT ARABS DON'T LIKE IDEA OF PAYING ANY OVERHEAD TO UNESCO FOR SUCH CONTRIBUTIONS.

7. U.S. WILL NEED TO BE ALERT TO THESE POINTS AT FUTURE EXECUTIVE BOARD AND GENERAL CONFERENCE SESSIONS. U.S. IS IN GOOD COMPANY, HOWEVER, SINCE VIRTUALLY EVERY MAJOR DONOR DISLIKES THESE IDEAS.

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